ENVIRONMENTAL ASSESSMENT

INDIANA MIDDLE FIBER PROJECT **AWARD NT10BIX5570025**

PREPARED FOR: **ZAYO BANDWIDTH, LLC** LOUISVILLE, COLORADO

AND

NATIONAL TELECOMMUNICATION AND INFORMATION ADMINISTRATION **BROADBAND TECHNOLOGY OPPORTUNITIES PROGRAM** WASHINGTON, D.C.

> OCTOBER 2010 **REVISED NOVEMBER 2010** PROJECT NO. G100287



EXEC	UTIVE	SUMMARY	1
1.0	1.1	POSE AND NEEDBackground and History	5
	1.2 1.3	Needs the Project Addresses Project Purpose	
2.0	PR∩F	POSED ACTION	10
2.0	2.1	Project Description	
	2.2	Alternatives	
		2.2.1 Aerial Installation Using Existing Utility Poles	
		2.2.2 Aerial Installation Including All New Poles	11
		2.2.3 Underground Installation Using the Vibratory Plowing Method	
		2.2.4 Underground Installation Using Directional Boring Methods	
		2.2.5 Underground Installation Using Trenching Methods	
		2.2.6 Underground Installation Using Existing Conduit/Duct2.2.7 Aboveground Installation Using Existing Conduit/Duct Attached to a	
		Bridge	14
		2.2.8 Aboveground Installation by Attaching New Conduit to a Bridge	
		2.2.9 Installation of Wireless Transmission Technology	
	2.3	Preferred Alternative	
	2.4	Alternatives Considered but Eliminated from Further Discussion	
3.0	EXIST	TING ENVIRONMENT	19
	3.1	Noise	
	3.2	Air Quality	20
	3.3	Geology and Soils	
		3.3.1 Geology and Soils of the Great Lake and Northern Moraines Region	
		3.3.2 Geology and Soils of the Tipton Till Plain Region	
		3.3.3 Geology and Soils of the Southern Hills and Lowlands Region	
	3.4	3.3.4 Prime Farmland	
	J. 4	3.4.1 Coastal Zone	
		3.4.2 Surface Water	
		3.4.2.1 Outstanding Rivers	
		3.4.2.2 State Natural, Scenic, and Recreational Rivers	
		3.4.2.3 Federal Wild and Scenic Rivers	
		3.4.2.4 Navigable Waterways	
		3.4.3 Groundwater	
	3.5	Biological Resources	
		3.5.1 Ecoregions and Vegetation	
		3.5.2 Threatened and Endangered Species	
		3.5.3 Wetlands	
	3.6	Historic and Cultural Resources	
	5.0	3.6.1 Archaeological Resources	
		3.6.2 Architectural Resources	
		3.6.3 Native Resources	
	3.7	Aesthetic and Visual Resources	32



	3.8				
	3.9				
				ement	
		3.9.4		ons	
	3.10			urces	
				and Population	
				nd Income	
	3.11	Huma	າ Health and Sa	afety	41
4.0				QUENCES	
	4.1				
				rnative	
				rnative	
	4.2	Air Qu	ality		43
		4.2.1		rnative	
		4.2.2	No Action Alter	rnative	43
	4.3				
				rnative	
		4.3.2	No Action Alter	rnative	44
	4.4	Water	Resources		44
		4.4.1	Preferred Alter	rnative	44
		4.4.2	No Action Alter	rnative	48
	4.5	Biolog	cal Resources		49
		4.5.1	Preferred Alter	rnative	49
		4.5.2		rnative	
	4.6	Histor	c and Cultural R	Resources	51
		4.6.1	Archaeological	I Resources	51
			4.6.1.1 Pref	eferred Alternative	51
				Action Alternative	
		4.6.2	Architectural R	Resources	51
			4.6.2.1 Pref	eferred Alternative	51
			4.6.2.2 No /	Action Alternative	51
		4.6.3	Native Resource	ces	51
			4.6.3.1 Pref	eferred Alternative	51
			4.6.3.2 No /	Action Alternative	52
	4.7	Aesth	etic and Visual R	Resources	52
		4.7.1	Preferred Alter	rnative	52
		4.7.2	No Action Alter	rnative	52
	4.8	Land l	Jse		52
				rnative	
		4.8.2	No Action Alter	rnative	52
	4.9	Infrast	ructure		53
		4.9.1	Preferred Alter	rnative	53
				ities	
				ads	
				ste Disposal	
				mmunications	
		4.9.2		rnative	



	4.10	Socioeconomic Resources	54
		4.10.1 Preferred Alternative	54
		4.10.2 No Action Alternative	
	4.11	Human Health and Safety	
		4.11.1 Preferred Alternative	
		4.11.2 No Action Alternative	
	4.12	Cumulative Impacts	57
5.0	APPLI	CABLE ENVIRONMENTAL PERMITS AND REGULATORY REQUIREMENTS.	60
6.0	LIST	OF PREPARERS	64
7.0	REFE	RENCES	65
I IST (OE EIG	BURES	
LIST	01 110	IONES	
Figure		Location Map	
Figure		Current I-Light Network System and Proposed I-Light System Upgrade	
Figure		Zayo Bandwidth Fiber Network	
Figure		Airport and Active Railroad Locations	
Figure		Air Quality Map	
Figure		Physiographic Map	
Figure		USGS Topographic Maps (3.3.2.a through 3.3.2.m)	
Figure		Unconsolidated Thickness	
Figure		Surficial Geology	
Figure		Prime Farmland Maps (3.3.5.a through 3.3.5.m)	
Figure		Floodplain Maps (3.4.1.a through 3.4.1.m)	
Figure		Outstanding Rivers Map	
Figure		Natural, Scenic, and Recreational Rivers Map	
Figure Figure		Navigable Waterways Map Ecoregions	
Figure		Endangered, Threatened, and Rare Species Maps (3.5.2.a through 3.5.2.m	٠,
Figure		National Wetlands Inventory Maps (3.5.3.a through 3.5.3.m)	1)
Figure		State and Federal Lands Map	
Figure		Scenic Byways Map	
Figure		2001 Land Cover Maps (3.8.a through 3.8.m)	
Figure		Average Daily Traffic Map	
Figure		Percent Population Black	
•	3.10.2	Percent Population Hispanic/Latino	
	3.10.3	Percent of Individuals Living in Poverty	
	3.10.4	Percent of Children Living in Poverty	
Figure		Environmental Site Maps (3.11.a through 3.11.m)	



LIST OF TABLES

Table ES	Potential Effects of the Preferred Alternative and the No Action Alternative	4
Table 1.1	Summary of Demographic Statistics for the State of Indiana	7
Table 2.1	Summary of Fiber Route Backbone and Lateral Sections	. 17
Table 3.1	Range of Common Sounds	19
Table 3.5.1	Summary of Native Plant Communities & Existing Land Cover Within Impacted Ecoregions	26
Table 3.5.2	Summary of Federally Listed Species Noted Within ½ Mile of the Fiber Routes	. 29
Table 3.10.1	Population Estimates by County (2000)	36
Table 3.10.2	Population by Age and County (2000)	. 37
Table 3.10.3	Race and Ethnicity (2000) Expressed as Percent of County Population	38
Table 3.10.4	Median Income, Poverty Rates, and Unemployment by County	. 39
Table 4.4.1	Indiana Designated MS4 Entities Currently Permitted and Intersecting with the Proposed Fiber Route	. 45
Table 4.12	Potential Effects of the Preferred Alternative and the No Action Alternative	. 58
Table 5.1	Applicable Permitting and Regulatory Requirements	. 59

LIST OF APPENDICES

Appenaix 1	vvater Resources
Appendix 2	Threatened and Endangered Species Consultations
Appendix 3	Waste Disposal Facilities
Appendix 4	Agency Consultations
Appendix 5	USACE Consultations
Appendix 6	Programmatic Agreement
Appendix 7	Tribal Consultation

LIST OF ABBREVIATIONS/ACRONYMS

APE Area of Potential Effects
BTOP Broadband Technology Opportunities Program
BMP Best Management Practice

CE Categorical Exclusion

CERCLIS Comprehensive Environmental Response, Compensation, and Liability

Information System

CFR Code of Federal Regulations

CO carbon monoxide

CORRACTS Federal facilities subject to Corrective Action under RCRA

DOC Department of Commerce
DSL digital subscriber line
EA Environmental Assessment

FCC Federal Communication Commission FONSI Finding of No Significant Impact

FTC&H Fishbeck, Thompson, Carr & Huber, Inc.



LIST OF ABBREVIATIONS/ACRONYMS (continued)

Gb/s Gigabits per second

GRNOC Global Research Network Operations Center

HDD horizontal directional drilling IAC Indiana Administrative Code

IDEM Indiana Department of Environmental Management

IDNR Indiana Department of Natural Resources

IGS Indiana Geological Survey

INRC Indiana Natural Resources Commission

IRU Indefeasible Right to Use

INDOT Indiana Department of Transportation

ITCC Ivy Tech Community College
LMCP Lake Michigan Coastal Program
LUST leaking underground storage tank

Mb/s Megabits per second

MS4 Municipal Separate Storm Sewer System
NAAQS National Ambient Air Quality Standards
NEPA National Environmental Policy Act
NHPA National Historic Preservation Act

NO₂ nitrogen dioxide

NOAA National Oceanic and Atmospheric Administration

NOC network operations center

NPDES National Pollutant Discharge Elimination System

NPL National Priorities List

NRHP National Register of Historic Places

NTIA National Telecommunications and Information Administration

NWI National Wetlands Inventory

 O_3 ozone

PA Programmatic Agreement

Pb lead

 $PM_{2.5}$ particulate matter smaller than 2.5 microns PM_{10} particulate matter smaller than 10 microns

ROW right of way

SAC Special Award Conditions

SHPO Indiana State Historic Preservation Office

Sonet Synchronous Optical Network

TCNS Tower Construction Notification System
THPO Tribal Historic Preservation Officer
TSDF treatment, storage, or disposal facility

USACE U.S. Army Corps of Engineers USDA U.S. Department of Agriculture

USEPA U.S. Environmental Protection Agency

USFWS U.S. Fish & Wildlife Service USGS U.S. Geological Survey

VRP Voluntary Remediation Program WQC Water Quality Certification Zayo Zayo Bandwidth, LLC

EXECUTIVE SUMMARY

Zayo Bandwidth, LLC (Zayo), in partnership with I-Light, seeks to utilize funding from the American Recovery and Reinvestment Act to complete a "shovel ready" build-out of the I-Light optical network to connect 21 Ivy Tech Community College (ITCC) campuses in the state of Indiana. In addition, Zayo will make broadband services available to all the intermediate communities, businesses, and anchor institutions between the ITCCs.

This Project was initiated to address two areas of need:

- Expansion of the I-Light network and connection of ITCCs to the I-Light network, in order to meet the needs of the research and education community.
- Provide broadband services to unserved/underserved areas of Indiana, in order to meet the needs of rural/agricultural, poor, and/or impoverished communities regarding education, employment, economics, health care, and public safety.

The ITCC is Indiana's largest higher education institution, with over 130,000 students. The career and technical education offered at the community colleges play a vital role in economic recovery, by retraining workers for new 21st century careers in the technology and life sciences sectors. ITCC is the state's largest workforce training provider.

Most broadband services in Indiana become less available the further one travels away from larger metropolitan areas and the Indiana University's campuses. The availability of a DSL (digital subscriber line) or fiber optic cable service is limited or nonexistent in rural areas.

Zayo proposes to build 645 miles of new, 96-strand fiber middle mile network, which will be used to further complete the I-Light network. This Project will connect the 21 ITCC campuses to the 42 colleges and universities already on the I-Light network, thus advancing research, education, healthcare, and economic opportunities throughout Indiana. Each ITCC will be allocated two strands of fiber, which will provide 1 Gb to 10 Gb (Gigabit) internet services to each college. The two strands of fiber will be managed by I-Light.

In addition, the Project expects to spur affordable broadband service to local consumers in more than 100 communities along the route, over 70% of which are in underserved areas, by allowing local Internet service providers to connect to the Project's open network. Each unserved/underserved community will be provided an interconnect point on the fiber. In addition, there will be an interconnect point every 2 miles along the fiber route, ensuring the middle mile

ficeh

fiber is available to communities, businesses, and anchor institutions. Figure 1.0 (Location Map) shows the location of the proposed fiber network.

The Project is expected to:

- Provide 413 points of interconnection along the route on a wholesale basis, enabling last mile providers to serve an area with an estimated 480,358 households; 49,071 businesses; and almost 4,800 anchor institutions, including 3,271 health centers, 1,070 education centers, 423 public safety organizations, and 2,388 government offices.
- Greatly improve rural health care by providing broadband services that allow for the transmittal of electronic medical records between clinics and hospitals. It would also allow for improved health awareness for poor rural areas in Indiana, and more immediate contact with health care specialists.
- Leverage broadband to stimulate economic development and bolster the state's career and technical education offerings, given the current economic conditions and the loss of traditional manufacturing jobs in the state.
- Partner with six socially and economically disadvantaged small businesses in implementing the Project.
- Result in additional broadband connectivity to 151,000 households, over 11,000 business customers, and 1,567 strategic institutions by end of year 2015.
- Create 28 jobs and save 35 jobs.

The following fiber installation methods were evaluated in this Environmental Assessment:

- Aerial installation using existing utility poles.
- Aerial installation using new utility poles.
- Underground installation using the vibratory plowing method.
- Underground installation using directional boring methods.
- Underground installation using trenching methods.
- Underground installation using existing conduit/duct located under a stream or in road right-of-way (ROW).
- Aboveground installation using existing conduit/duct attached to a bridge spanning a stream.



- Aboveground installation by attaching new conduit to a bridge spanning a stream
- No action alternative.

None of the listed alternatives is an appropriate installation technique for all segments of the proposed fiber route. The preferred alternative consists of a hybrid of installation methods, selected to minimally impact the surrounding environment. Following are the preferred installation methods to be utilized for all areas not containing a bridge crossing, in order of preference:

- Aerial installation using existing utility poles.
- Underground installation using existing conduit/duct.
- Underground installation using vibratory plowing methods.
- Underground installation using directional boring methods.

Aerial installation encompasses approximately 90% of the proposed route. Aerial installation is the least environmentally destructive method, due to lack of soil disturbance during installation; and it is expected that there will be minimal to no impact to the surrounding/adjacent area with the use of this alternative. The plowing method will be utilized in upland areas where utility poles are absent, and wetlands and high quality habitat are not present. Directional boring will be utilized at road and railroad crossings, and to avoid wetlands and high quality habitat, if needed.

Following are the installation methods to be utilized at bridge crossings, in order of preference:

- Aerial installation using existing utility poles on each side of a stream.
- Underground installation using existing conduit/duct located under a stream.
- Aboveground installation using existing conduit/duct attached to a bridge spanning a stream.
- Aboveground installation by attaching new conduit to a bridge spanning a stream.
- Aboveground installation by installing new poles within the ROW on either side of a stream.
- Underground installation by installing new conduit/duct under a stream using directional boring techniques.

The method of installation in areas without utility poles will be determined during the Project's engineering phase, and will be based on professional judgment and best engineering practices. Table ES summarizes the anticipated impacts of the Preferred Alternative and the No Action Alternative.

Table ES - Potential Effects of the Preferred Alternative and the No Action Alternative

	Alternatives			
Resource	Preferred	No Action		
Noise	Minor, localized, temporary effects during installation due to noise generated by construction activities.	None		
Air	Temporary increase in air pollutants associated with vehicle exhaust during installation. No effects during operation.	None		
Geology/Soils	Minor disturbance of soil during plowing and directional boring.	None		
Water	Minor, temporary potential for sedimentation resulting from plowing and directional boring. Will be managed and prevented with the implementation of standard best management practices during construction.	None		
Biological	Negligible and temporary disturbance of some wildlife species due to noise and human presence associated with installation and maintenance of the fiber.	None		
Historical/ Cultural	Impact will be evaluated and minimized through adherence to the Programmatic Agreement.	None		
Aesthetic/ Visual	Negligible impact from an additional cable on existing utility line. Minimal, temporary disturbance of the ground surface during construction.	None		
Land Use	None	None		
Infrastructure	Minimal temporary increase in nonhazardous construction waste.	None		
Socioeconomic	Stimulate local economies during the installation and construction phase; new and enhanced high speed broadband access to educational, medical, and governmental agencies, as well as businesses, communities, and rural residences within unserved/underserved areas of Indiana; economic growth, job creation, improved education, and additional health care services for low income, rural areas.	Negative impact upon educational, health, and government establishments, and the currently unserved/underserved communities, due to poor availability of information services.		
Human Health/Safety	Positive effects due to increased ability of electronic transfer of medical records and medical consultations.	Impairs human health by not providing improved broadband services to the medical community.		